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Development of an Evidence-Based Program to Address Burnout and
Resilience in Nursing

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Abstract

Problem: Public health nurses at a county health department are experiencing burnout because of the COVID-19 pandemic.

Purpose: The purpose of this program development project was to address burnout in public health nurses during the COVID-19 pandemic through assessment and recommended resilience interventions.

Methods: Two survey tools to measure burnout and resilience were distributed to 70 public health nurses. A literature review using the Wiederman framework for battling burnout and building resilience guided the development of the resilience toolkit.

Intervention: A resilience toolkit consisting of evidence-based interventions, budgets, assessment tools, an example plan, and posters was developed for the organization.

Results: Baseline data collected from 49 of 70 public health nurses revealed high levels of burnout ($M=59.1$; $SD=15.86$) and resilience ($M=39.3$; $SD=5.64$).

Resilience scores were found to be positively correlated to burnout scores ($r=.398$). Resilience interventions were compiled into a toolkit for the organization to implement on their timeframe.

Conclusions: Organizational assessment and environmental scanning were key to problem and subsequent intervention identification. For this project, program

development formed the basis for future monitoring of nurse burnout and resilience as resiliency activities are implemented to improve workforce health.

Keywords: nursing, COVID-19 pandemic, burnout, resilience

1 **Introduction**

2 **Problem Description**

3 On March 13, 2020, a national state of emergency was declared as novel
4 coronavirus (COVID-19) entered the United States. COVID-19 is a respiratory
5 virus that is primarily transmitted person to person through droplets (Centers for
6 Disease Control and Prevention [CDC], 2020).

7 As a result of the virus, on March 24, 2020, at 12:01 am, the state of
8 Michigan issued a stay-at-home order (State of Michigan, 2020) causing
9 approximately 71% (50 of 70) of the nurses employed at a western Michigan
10 health department to begin working from home. Leadership and staff at the
11 organization immediately raised concerns about the potential for nurse burnout
12 and turnover under the influences of the global pandemic.

13 Months later the cases of COVID-19 throughout the community have
14 started to slow. COVID-19 vaccinations have increased, mask mandates have
15 been adjusted, and nurses who were working in remote locations have slowly
16 reentered the office setting. However, public health nurses working at this western
17 Michigan health department, have yet to slow down. Nurses have been catching
18 up on non-COVID duties in addition to working through pandemic
19 responsibilities. Pandemic responsibilities range from working mass vaccination
20 clinics, following up on positive COVID-19 cases, and covering COVID hotlines.
21 Increased responsibilities for these nurses affirmed earlier concerns by leadership

22 for reduced productivity, burnout, and eventual turnover.

23 Recent results from a 2019 study of nursing professionals during the
24 COVID-19 pandemic in the United States validated such concerns. The study
25 found a correlation between nurse stress levels and desire to leave the nursing
26 profession. In the study, 16.25% of the 433 nurses and nurse practitioners
27 surveyed reported moderate risk of leaving nursing and 42.25% reported the
28 desire to leave their current position within 2 years. Additionally, the study found
29 that, regardless of setting (outpatient, inpatient, intensive care, public health, etc.),
30 stress levels for the nurses was relatively similar (Moore et al., 2021). The
31 concern for nurse turnover in the public health setting is both valid and
32 substantiated in the evidence. Of note, the average cost of nurse turnover for an
33 organization in the United States ranges from \$37,700 to \$58,400 (NSI Nursing
34 Solutions, 2016). The hope of this project was to aid in mitigating that cost.
35 Additionally, even in 2016, burnout was a leading cause of nurse turnover (NSI
36 Nursing Solutions). Clearly, nurse burnout and its effects on the healthcare
37 workforce both financially and otherwise is an important focus of this project.

38 **The Phenomenon of Burnout**

39 Even before the start of the COVID-19 pandemic, nurses were reporting
40 burnout. In a July 2019 survey by The Joint Commission, 15.6% of nurses were
41 reporting burnout (Ross, 2020). Data regarding burnout specifically during the
42 COVID-19 pandemic in the United States is still slowly being collected, but a

43 February 2020 study in Wuhan, China revealed high levels of burnout in frontline
44 nurses. Of the 2,014 nurses surveyed at two hospitals in Wuhan, about half of the
45 nurses reported moderate to high levels of burnout. Additionally, nurses reported
46 moderate to high levels of anxiety, fear, and depression (Hu et al., 2020).

47 Schaufeli and Greenglass (2001) define burnout as “a state of physical,
48 emotional and mental exhaustion that results from long-term involvement in work
49 situations that are emotionally demanding” (p. 501). Burnout has also been shown
50 to be associated with increased nurse turnover (Wells-English et al., 2019).

51 Multiple studies have shown a negative correlation between burnout and
52 resilience (Guo et al., 2017, Zhang et al., 2021). In other words, previous
53 literature supports the concept that nurses who are less burnt out tend to have
54 higher levels of resilience (Guo et al., 2017).

55 **The Phenomenon of Resilience**

56 There are ways to fight against burnout through resilience. “Resilience may
57 be viewed as a measure of stress coping ability and, as such, could be an
58 important target of treatment in anxiety, depression, and stress reactions,”
59 (Connor & Davidson, 2003, p. 76). The Wiederman 5-domain framework serves
60 as a guide to help identify interventions for battling burnout and building
61 resilience (see Appendix A). The 5-domains in the framework include
62 mindfulness practices, self-awareness, self-management and lifestyle, purpose and
63 perspective, and interpersonal relationship management. Wiederman also

64 emphasizes that the approach to building resilience is multimodal and requires
65 utilizing each piece of the framework in varying contexts (Wiederman, 2017).

66 **Specific Aims**

67 To be proactive in addressing leadership concerns regarding nursing
68 workforce burnout and potential decreased productivity or turnover, the
69 organization partnered with a Doctor of Nursing Practice (DNP) student. For this
70 DNP scholarly project, the organization's nurse leader served as a site mentor to
71 the doctoral student.

72 The aim of the project was twofold: 1. To assess the current state of burnout
73 and resilience in nurses at a public health organization; and, 2. To develop an
74 evidence-based program that provides supportive resources for nurses to navigate
75 burnout and promote resilience during and after the COVID-19 pandemic.

76 **Methods**

77 **Literature Review**

78 The type of literature review conducted was a rapid integrative review. The
79 objective of the literature review was to answer two questions: (1) Are there
80 standardized evidence-based tools/frameworks available to assess
81 burnout/resilience and guide planning of interventions for public health nurses
82 during the COVID-19 pandemic? and, (2) What is an evidence-based program
83 that provides supportive tools for nurses to navigate burnout and promote
84 resilience during and after the COVID-19 pandemic?

85 To answer the first question of the literature review, a search in Health and
86 Psychosocial Instruments (HAPI) revealed two feasible tools for assessment. Due
87 to cost and ease of use, the two tools chosen were the Copenhagen Burnout
88 Inventory (CBI) and the Connor-Davidson Resilience Scale-10 (CD-RISC-10)
89 (Kristensen et al., 2005; Connor & Davidson, 2003). To address the second
90 question of the literature review, a general search was conducted and then each
91 domain (mindfulness, self-awareness, self-management/lifestyle,
92 purpose/perspective, and interpersonal relationship management) of the
93 Wiederman framework, was included in a search through CINAHL. (Wiederman,
94 2017). Additionally, all searches included the search term of “COVID-19
95 pandemic” to ensure that current literature was included.

96 The first search in CINAHL (including keywords: nursing, burnout, resilience,
97 and COVID-19 pandemic) without application of the framework identifiers
98 yielded 3 articles with the following themes: staff debriefing programs to improve
99 resilience and communication, common stress symptoms, and coping strategies to
100 reduce stress/burnout (building a support network, daily routine, meditation,
101 mindfulness) (AHC Media, 2020; Azizoddin et al., 2020).

102 The remaining searches in CINAHL were based around each of the five
103 domains in the Wiederman framework (Wiederman, 2017). Each subsequent
104 search drew less results as there was some overlap. The literature search including
105 mindfulness yielded 3 articles with the following common themes: creative arts

106 therapy (music, art, dance/movement, therapeutic movement), mindfulness
107 training for nurses (like compassion, presence, and resilience training (CPR-T)),
108 and positive emotion skills (i.e., gratitude, compassion) (Reed et al., 2020;
109 Cheung et al., 2020; Nissim et al., 2019).

110 Self-awareness and self-management searches in CINAHL yielded 5 total
111 articles (two and three, respectively) with the following common themes: usage of
112 personality tests to improve self-awareness, authentic leadership, psychological
113 first aid to support resilience, and mental health nurse support through one-on-one
114 and group sessions (Childs-Kean et al., 2020; Larkin & Loughran, 2020). Purpose
115 and perspective yielded one result: usage of a tool (E-PAUSE) to guide
116 discussions between staff and process events (Hylton Rushton et al., 2020).

117 The final CINAHL search for interpersonal relationship management only
118 resulted in a repeat article and thus was not included. A table containing examples
119 of the evidence-based literature included in the toolkit can be found in Appendix
120 B.

121 **Interventions**

122 The project was an evidence-based program development project to address
123 two clinical questions:

- 124 1. What is the current state of burnout and resilience in public health
125 nurses during the COVID-19 pandemic?
- 126 2. What is an evidence-based program that provides supportive tools for

127 nurses to navigate burnout and promote resilience during and after the
128 COVID-19 pandemic?

129 **Burnout and Resilience Assessment**

130 Burnout and resilience in public health nurses (Clinical Question 1) was
131 addressed through electronic survey methodology. This stage of the project
132 involved human subjects and, upon Institutional Review Board examination in
133 consideration of current federal regulations, met eligibility for exempt
134 determination under Exempt Category 2. As research, a consent form detailing the
135 assessment was provided to each survey participant. Two tools, the Copenhagen
136 Burnout Inventory (CBI) and the Connor-Davidson Resilience Scale-10
137 (CDRISC-10), were issued together in one survey to assess the county health
138 department public health nurses for burnout and resilience (see Appendix C)
139 (Kristensen et al., 2005; Connor & Davidson, 2003).

140 The CBI was chosen for this project because it was evidence-based (used
141 in similar settings), open access, no cost to use, and concise in that it was
142 comprised of 19 questions (Kristensen et al., 2005). The CDRISC-10 was chosen
143 because it was evidence-based, low cost (\$30 total for usage), and concise (10
144 questions) (Connor & Davidson, 2003). The combined total 29 question survey
145 was uploaded into an online survey platform. The link and an introduction
146 regarding the survey was emailed to the site mentor. The site mentor sent the
147 email to herself while blind copying the employee survey participant population

148 of nurses. A consent form was distributed to every participant and each person
149 had to confirm reviewing the form before proceeding with the survey. Survey
150 responses were obtained through the online survey platform. The assessments
151 were administered electronically over a period of ten days. The DNP student
152 downloaded the survey results and analyzed the findings. The data was analyzed
153 using descriptive statistical analysis and correlations. No demographic
154 information was collected to adhere to leadership concerns for maintaining
155 respondent anonymity. A total of seventy agency nurses were invited to
156 participate in the survey.

157 **Combating Burnout and Building Resilience**

158 To address Clinical Question 2, a comprehensive literature review was
159 conducted to obtain evidence-based interventions for the toolkit. As mentioned
160 previously, each domain of the Wiederman framework (mindfulness, self-
161 awareness, self-management/lifestyle, purpose/perspective, and interpersonal
162 relationship management), was further queried in CINAHL (Wiederman, 2017).
163 A total of 15 articles were included in the literature review and formed the basis
164 of the toolkit. While themes specific to each domain were included in the
165 literature review section of this manuscript, some common overall themes in the
166 search included: mindfulness training, creative arts therapy, staff debriefs, and
167 mental health support (group and one-on-one) (Cheung et al., 2020; Reed et al.,
168 2020; Azizoddin et al., 2020; Larkin & Loughran, 2020).

169

Results

170 Forty-nine out of seventy agency nurses from various positions across the
171 organization responded to the survey resulting in a 70% response rate. No
172 demographic information was collected. Scores from the CBI and CDRISC-10
173 were collected for each person. The CBI was scored by taking the average score
174 of each answer (Kristensen et al., 2005). The final scores ranged from 0 to 100
175 with higher scores indicating more burnout (see Appendix D).

176 The overall average burnout score for the 49 nurses in this study was 59.1.
177 The average score for nurses in a pilot study utilizing the CBI was 36.9
178 (Kristensen et al., 2005). The CDRISC-10 contained questions that were
179 answered on a Likert 5-point scale from 0 to 4. The test was scored by adding up
180 the total of each response. The average CDRISC-10 score for the nurses in this
181 study was 39.3. A 2018 study found an average CDRISC-10 resilience score of
182 30.7 among 521 nurses in the United States (Brown, 2018). Previous literature
183 suggested that burnout was negatively correlated with resilience (meaning those
184 with the highest resilience were less burnt out) (Guo et al., 2017). However, the
185 survey data of this population revealed a positive correlation between burnout and
186 resilience ($r=.398$) (see Appendix D). A line of best fit showing the correlation
187 can also be found in Appendix D.

188 The finalized evidence-based resilience toolkit consisted of: evidence-
189 based interventions for building resilience, pricing for each recommendation,

211 project provided the county health department with helpful baseline information
212 and insight into how public health nurses working in the United States were
213 affected by the COVID-19 pandemic. The public health nurses in this study
214 reported high levels of burnout as well as high levels of resilience. (see Appendix
215 D). Traditionally, burnout and resilience show a negative correlation. For
216 example, a 2018 meta-analysis of 227 studies of nurses in various countries
217 (including the United States) found a negative correlation of $r = -0.57$ between
218 burnout and resilience (Deldar et al., 2018). In addition, recently published studies
219 like that of pediatric nurses in the pandemic out of New Zealand yielded a
220 negative correlation (Guo, 2017; Zhang et al., 2021).

221 In light of a pandemic, a lower resilience score would be expected (Guo et
222 al., 2017). Yet, the public health nurses in this study reported an average
223 resilience score from the CDRISC-10 of 39.3. The CDRISC-10 has a maximum
224 score of 40 so the average score was quite high (Connor & Davidson, 2003).
225 Furthermore, when considering their average burnout score against their average
226 resilience score, there was a positive correlation ($r = .398$).

227 A few factors may have influenced this uncommon correlation between
228 burnout and resilience. Firstly, the survey in this study was self-reported, and
229 nurses may have responded in a way they felt was expected of them instead of
230 how they were truly feeling. Secondly, the burnout and resilience assessment
231 findings were from a very specific snapshot of time and nearly a year after the

232 start of the COVID-19 pandemic in the United States. The nurses at the
233 organization had to work through many different phases of the pandemic with
234 shifting responsibilities, mass vaccination clinics, and often longer workdays to
235 accommodate these new responsibilities. Establishing a baseline prior to and
236 earlier in the pandemic, as well as farther in the future would help to trend the
237 status of their nurse workforce.

238 Finally, the burnout tool utilized in this study is not consistently used in
239 literature. Many of the studies that show a negative - correlation between burnout
240 and resilience utilize the Maslach Burnout Inventory (MBI) (Guo et al., 2017;
241 Zhang et al., 2021). The correlation between burnout and resilience among nurses,
242 especially in the context of the United States COVID-19 pandemic, requires
243 further study.

244 **Implications for Program Development**

245 Program development relies heavily on stakeholder buy-in through
246 adoption of the recommended interventions. For this program development
247 project, key stakeholders include the nursing staff that will be equipped with tools
248 to navigate burnout and resilience; the organizations' leadership as a means to
249 address their concerns for staff burnout through a healthy workforce; and the
250 surrounding community that receives the services of the county health
251 department. In other words, the county health department benefits from a fully
252 functioning staff that can provide healthcare services that benefit the community

253 through services like immunizations, disease follow-up, and STD treatment.

254 In addition to stakeholder engagement, strategies to encourage use and
255 sustainability of the resilience toolkit include flexible implementation features
256 where the nurse or organization can select interventions offered through a menu
257 of ideas that encourages engagement according to preference and feasibility.
258 Additionally, the toolkit allows for a multimodal approach to resilience as
259 utilizing multiple pieces of information may further improve workforce health.

260 Organizational champions to steward the program and implementation of
261 the toolkit will also be critical in ensuring sustainability. For example, a contact at
262 the organization has expressed intentions to implement toolkit interventions and
263 to repeat the burnout/resilience assessment in fall of 2021.

264 The toolkit developed specifically for this project includes options of
265 evidence-based resilience building interventions that are geographically specific
266 to the organization. However, the themes under the five domains are still relevant
267 to a wider audience and could be adopted to other settings or geographic
268 locations. This adaptability to consider unique features of an organization or its
269 surrounding environment promotes sustainability of the program itself. In the
270 adaption, a more expansive toolkit of burnout/resilience resources may be helpful
271 for larger organizations, limited resource organizations, multi-disciplinary
272 healthcare teams, or staff outside of healthcare.

273 In developing a relevant evidence-based toolkit during a global pandemic,

274 the literature review that was conducted was done so under the umbrella term of
275 ‘COVID-19.’ In the future, an expanded toolkit may include more evidence-based
276 interventions that further consider activities outside of the pandemic environment.
277 However, the toolkit created in this program development project is an evidence-
278 based program of supportive tools to navigate burnout and build resilience for
279 nurses during and after the COVID-19 pandemic.

280 **Limitations**

281 A limitation of this study may be the singular focus on only one public
282 health organization, especially when considering the positive correlation between
283 burnout and resilience among the public health nurses. Furthermore, the project
284 was specific to public health nurses. An expanded approach inclusive of nurses
285 from other specialties or other healthcare professionals in another context during
286 the COVID-19 pandemic would provide comparative perspective and possibly
287 different insights. In addition, the pandemic itself caused challenges with meeting
288 stakeholders and assessing the organization in person due to stay-at-home orders
289 and social distancing requirements. Finally, the toolkit itself has some
290 geographically local recommendations that may not be relevant in every context.

291 **Ethical Considerations**

292 There were some important ethical considerations when completing this
293 program development project. Firstly, IRB determination was completed to
294 ensure appropriate handling of human subjects. For example, in the introduction

295 to the survey, participants were notified that their participation was voluntary, that
296 no demographic information was to be collected, and that all responses were
297 anonymous.

298 Secondly, buy-in from the nursing director and her distribution of the survey
299 link helped to ensure trust with nursing staff.

300 **Conclusions**

301 The COVID-19 pandemic was unexpected and the effects it had on the
302 United States healthcare system may continue for years to come. Concerns by
303 nursing leadership over their nurses becoming burnt-out under demands of a
304 global pandemic led to a program development project that encompassed
305 obtaining a baseline assessment of burnout and resiliency among its public health
306 nurses as well as the formation of an evidence-based resilience toolkit.
307 Traditionally, burnout and resilience. show a negative correlation but findings in
308 this project yielded a positive correlation. The positive correlation coefficient
309 ($r=.398$) from this study implies that the nurses with the higher levels of burnout
310 tended to have resulting high levels of resilience. It could be hypothesized that the
311 nurses in this study had to quickly build resilience in response to the
312 overwhelming pandemic environment. Assessment of burnout/resilience was a
313 critical part in providing a relevant toolkit of interventions.

314 The toolkit provided the organization with the means to navigate burnout
315 and continue to build resilience in practical ways. The toolkit consists of

316 evidence-based interventions for building resilience, pricing for each
317 recommendation, assessment tools for burnout/resilience, example plans for
318 specific recommendation, and posters with educational tips.

319 The importance of a multimodal approach to fight burnout and build
320 resilience is critical to ensuring a productive, healthy workforce now and in the
321 future.

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Appendix A

Wiederman 5-domain Model for Battling Burnout and Building Resilience

(2017)



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Adapted from “Battling burnout and building resilience: A framework,”

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Wiederman, 2017, *Greenville Health System Proceedings*.

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Appendix B

Toolkit Interventions



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440 *Note.* Specific content included in toolkit based on the Wiederman framework.

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Appendix C

Tool Details	Copenhagen Burnout Inventory	Connor-Davidson Resilience Scale-10
Number of Questions	19	10
Content	3 categories of questions: <ul style="list-style-type: none"> - Personal Burnout - Work-related Burnout - Client-related Burnout 	Questions regarding self-efficacy, flexibility, ability to regulate emotions, cognitive focus/maintaining attention under stress, optimism
Question format	2 question response types: <ul style="list-style-type: none"> - Always (100), Often (75), Sometimes (50), Seldom (25), Never/Almost never (0) - To a very high degree, to a high degree, somewhat, to a low degree, 	<ul style="list-style-type: none"> - 5 point scale from 0-4 - 0 meaning not true at all and 4 meaning true nearly all the time
Scoring	<ul style="list-style-type: none"> - Total score is the average of the scores of the items - One question has reversed responses 	<ul style="list-style-type: none"> - Add up all 10 items - Scores will range from 0 to 40 - Higher scores = higher levels of resilience

450 *Note.* Assessment tool details for the CBI and CD-RISC-10.

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Appendix D

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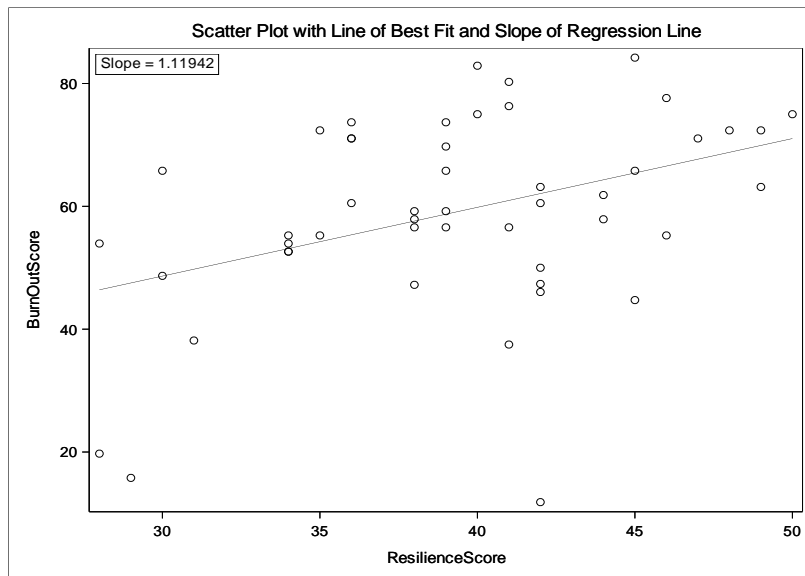
Resilience and Burnout Score Statistics

<i>Simple Statistics</i>						
<i>Variable</i>	<i>N</i>	<i>Mean</i>	<i>Std Dev</i>	<i>Sum</i>	<i>Minimum</i>	<i>Maximum</i>
<i>ResilienceScore</i>	49	39.32653	5.64354	1927	28.00000	50.00000
<i>BurnOutScore</i>	49	59.08670	15.86221	2895	11.84211	84.21053

456 Figure C1. Simple statistics from resilience and burnout scores.

<i>Pearson Correlation Coefficients, N = 49</i>		
<i>Prob > r under H0: Rho=0</i>		
	<i>ResilienceScore</i>	<i>BurnOutScore</i>
<i>ResilienceScore</i>	1.00000	0.39827 0.0046
<i>BurnOutScore</i>	0.39827 0.0046	1.00000

457 Figure C2. Correlation coefficients from resilience and burnout scores.



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459 Figure C3. Line of best fit plotting resilience and burnout scores.

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Appendix E

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Toolkit Page: Planning an Intervention

Example

PLANNING AN INTERVENTION

Cultivating Mindfulness Online Course

American Nurses Association

- 2 CE credits available as incentive
- can be completed on the person's own time, at their own pace
- helpful to offer the class during working hours to increase uptake

Introductory e-mail example:



Budget:

- \$20 per person (if ANA members)
- Per customerservice@ana.org for bulk orders:
 - 10% off for 10-20 seats
 - 12% off for 21-34
 - 15% off for 35+

- surveymonkey (free)

Evaluation of the intervention

Post-survey example:



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